Appendix C: Summary of the differences between the existing and proposed bylaw

Table 1 shows a comparison of the existing and proposed food safety bylaws.

In general, the new food safety bylaw uses a different structure to make the bylaw easier to understand.

The differences between the structures make a comparison difficult for some clauses. To mitigate this Table 1 –

- follows the order of the proposed new food safety information bylaw
- equivalent clauses from the existing bylaw in the first column may appear out of sequence or are repeated
- differences that are less significant are referenced as opposed to stated.

IMPORTANT: The proposed new bylaw in Appendix A prevails in the event of any differences between the proposed bylaw in Appendix A and Table 1.

Table 1: Summary of differences between the existing Food Safety Bylaw 2013 and proposed new Food Safety Information Bylaw 2020

Existing Bylaw	Proposed Bylaw	Reasons
Bylaw made pursuant to section 145 of the Local Government Act 2002 and section 64 of the Health Act 1956.	Bylaw made pursuant to section 145 of the Local Government Act 2002 and section 64 of the Health Act 1956.	
Contents [Not shown]	Summary and Contents [Not shown because differences only relevant to that bylaw]	
 Title This bylaw is the Food Safety Bylaw 2013. 	 Title This Bylaw is the Whakapai kai 2013, Food Safety Information Bylaw 2020. 	 New bylaw has clearer focus on the display of food grades.
2 Commencement [Not shown]	2 Commencement [Not shown because differences only relevant to that bylaw]	
 3 Application (1) This bylaw applies to Auckland. 	 3 Application (1) This Bylaw applies to Auckland. 	
Part 1 Preliminary provisions	Part 1 Preliminary provisions	
 4 Purpose (1) The purpose of this bylaw is to promote and protect public health by – (a) requiring food businesses registered with the council that operate subject to a Food Control Plan to display a food safety grade certificate for public information; (b) [consequential editorial deletion] 	 4 Purpose (1) The purpose of this Bylaw is to protect public health by requiring operators of certain food businesses to publicly display a food safety information certificate to – (a) incentivise food businesses to achieve high food safety standards (b) raise public awareness to enable people to make informed decisions about where to purchase food. 	 New bylaw better reflects its purpose and methods to protect public health.

Existing Bylaw	Proposed Bylaw	Reasons
 Explanatory note: clause 4(1)(b) removed for ease of reading because it relates to expired Part 3 Regulation of food businesses registered pursuant to the Food Hygiene Regulations 1974. 5 Interpretation In this bylaw, unless the context otherwise requires, – Approved basic food hygiene course [consequential editorial deletion] Explanatory note: definition removed for ease of reading because it relates to expired Part 3 Regulation of food businesses registered	 5 Interpretation (1) In this Bylaw, unless the context otherwise requires, – 	• Term not used in new bylaw.
pursuant to the Food Hygiene Regulations 1974. Auckland has the meaning given by the Local Government (Auckland Council) Act 2009. Explanatory note: As at 22 September 2009, the definition in Section 4(1) of the Local Government (Auckland Council) Act 2009 states: "Auckland means the area within the boundaries determined by the Local Government Commission under Section 33(1) (as that determination is given effect to by Order in Council under Section 35(1))". Certificate of registration [consequential editorial deletion]	Auckland has the meaning given by section 4(1) of the Local Government (Auckland Council) Act 2009. Related information The Local Government (Auckland Council) Act 2009 enabled the Local Government Commission to determine Auckland's boundaries in a map titled LGC-Ak-R1. The boundaries were formally adopted by Order in Council on 15 March 2010, and came into effect on 1 November 2010.	 New bylaw definition improves certainty. New bylaw provides related information for clarity. Term not used in new
Explanatory note: definition removed for ease of reading because it relates to expired Part 3 Regulation of food businesses registered pursuant to the Food Hygiene Regulations 1974.		bylaw.
Council means the Governing Body of the Auckland Council or any person delegated to act on its behalf.	Council, for the purposes of this Bylaw, means the Governing Body of the Auckland Council or any person delegated or authorised to act on its behalf. Related information Council's Environmental Health Unit has delegated authority to administer and enforce this Bylaw as at June 2019.	 New bylaw definition improves certainty. New bylaw provides related information for clarity.
Food has the meaning given by the Food Act 2014. Explanatory note: As at 1 June 2014, Section 9 of the Food Act 2014 includes the following definition: "food means anything that is used, capable of being used, or represented as being for use, for human consumption (whether raw, prepared, or partly prepared)".		 New bylaw clarifies that terms or expressions defined in the Food Act 2014 and used in this Bylaw have the same meaning as in that Act

Existing Bylaw	Proposed Bylaw	Reasons
		(unless defined differently in this Bylaw).
 Food business has the meaning given by the Food Act 2014. Explanatory note: As at 1 June 2014, the definition in Section 10 of the Food Act 2014 states: "food business means - (a) a business, activity, or undertaking that trades in food (whether in whole or in part); and (b) includes a business, activity, or undertaking that— (i) sells food on the internet; or (ii) is declared by the Governor-General, by Order in Council made under Section 393, to be a food business for the purposes of this Act; but (c) does not include a business, activity, or undertaking— (i) merely because it carries on a business other than trading in food and, in the course of doing so, acts as an intermediary between persons who trade in food by providing, for reward, a place (including mobile premises) or services (for example, an internet service provider or an auction site on the internet); or (ii) that is declared by the Governor-General, by Order in Council made under Section 393, not to be a food business for the purposes of this Act". 		 New bylaw clarifies that terms or expressions defined in the Food Act 2014 and used in this Bylaw have the same meaning as in that Act (unless defined differently in this Bylaw).
 Food Control Plan has the meaning given by the Food Act 2014. Explanatory note: As at 1 June 2014, the definition in Section 36 of the Food Act 2014 states: "food control plan is a plan designed for a particular food business to identify, control, manage, and eliminate or minimise hazards or other relevant factors for the purpose of achieving safe and suitable food, taking into account— (a) each type of food that the food business trades in; and (b) each type of process or operation that is applied to the food; and (c) each place in which the food business trades in food. As at 1 June 2014, the definition in Section 414 of the Food Act 2014 states: "deemed food control plan means a registered food 		 New bylaw clarifies that terms or expressions defined in the Food Act 2014 and used in this Bylaw have the same meaning as in that Act (unless defined differently in this Bylaw).

Existing Bylaw	Proposed Bylaw	Reasons
safety programme that is deemed to be a registered food control plan". As at 7 December 2015, the definition in Section 3 of the Food Regulations 2015 states: "template food control plan means a registered food control plan that is based on an official template or		
model". Food handler [consequential editorial deletion] Explanatory note: definition removed for ease of reading because it relates to expired Part 3 Regulation of food businesses registered		Term not used in new bylaw.
pursuant to the Food Hygiene Regulations 1974. Food premises [consequential editorial deletion] Explanatory note: definition removed for ease of reading because it relates to expired Part 3 Regulation of food businesses registered		Term not used in new bylaw.
pursuant to the Food Hygiene Regulations 1974.Food stall or mobile food shop [consequential editorial deletion]Explanatory note: definition removed for ease of reading because itrelates to expired Part 3 Regulation of food businesses registeredpursuant to the Food Hygiene Regulations 1974.		Definition of term unnecessary in new bylaw.
Grade and Grading means the allocated grade resulting from an inspection of the food premises or assessment of a food business' compliance with their Food Control Plan by the council according to the grading system determined by the council from time to time. <i>Explanatory note: For further information on the Auckland Council</i>		 New bylaw clarifies definition of food grades in Summary.
Food Safety Grading System refer to Section 7 of Additional Information to the Food Safety Bylaw 2013 – Guidelines to the Auckland Council Food Grading System.		
Marae has the meaning given by the Food Act 2014. Explanatory note: As at 1 June 2014, the definition in Section 8 of the Food Act 2014 states: "marae includes the area of land on which all buildings such as wharenui (meeting house), wharekai (dining room), ablution blocks, and any other associated buildings are situated".		 Term not used in new bylaw.
Occupier [consequential editorial deletion]		Term not used in new bylaw.

Existing Bylaw	Proposed Bylaw	Reasons
Explanatory note: definition removed for ease of reading because it		
relates to expired Part 3 Regulation of food businesses registered		
pursuant to the Food Hygiene Regulations 1974.		
Operator of a food business has the meaning given by the Food Act 2014. <i>Explanatory note: As at 1 June 2014, the definition in Section 8 of</i> <i>the Food Act 2014 states: "operator of a food business means the</i> <i>owner or other person in control of the business".</i>		 New bylaw clarifies that terms or expressions defined in the Food Act 2014 and used in this Bylaw have the same meaning as in that Act (unless defined differently in this Bylaw).
 Operator of a Food Control Plan has the meaning given by the Food Act 2014. Explanatory note: As at 1 June 2014, the definition in Section 8 of the Food Act 2014 states: "operator of a food control plan or operator of a registered food control plan means— (a) if the plan applies to only one food business, the operator of the food business; or (b) if the plan applies to more than one food business, the person responsible for the plan". 		Term not used in new bylaw.
Operator verification has the meaning given by the Food Act 2014 and the Food Regulations 2015. <i>Explanatory note: As at 1 June 2014, the definition in Section 8 of</i> <i>the Food Act 2014 states: "operator verification means a process to</i> <i>ensure that internal practices, procedures, and activities comply</i> <i>with the applicable requirements of this Act". As at 7 December</i> <i>2015, in Section 32 of the Food Regulations 2015, the process for</i> <i>operator verification includes regular checks of:</i> <i>(a) places of food business, facilities, and equipment; and</i> <i>(b) staff and visitors; and</i> <i>(c) practices, procedures, and activities".</i>		 Term not used in new bylaw.
Place of food business has the meaning given by the Food Regulations 2015.		 Term not used in new bylaw.

Existing Bylaw	Proposed Bylaw	Reasons
Explanatory note: As at 7 December 2015, the definition in Section		
3 of the Food Regulations 2015 states: "place of food business		
means a place where a food business does either or both of the		
following:		
(a) produces food		
(b) processes and handles food; and		
(c) that is covered by a food control plan or subject to a national programme".		
Processing and handling has the meaning given by the Food Act		• Term not used in new
2014.		bylaw.
Explanatory note: As at 1 June 2014, the definition in Section 11 of		
the Food Act 2014 states: "processing and handling in relation to		
food for sale, includes any one or more of the following:		
(a) preparing the food		
(b) manufacturing the food		
(c) packing the food		
(d) labelling the food		
(e) transporting the food		
(f) storing the food		
(g) displaying the food		
(h) serving the food".		
Readily perishable food [consequential editorial deletion]		• Term not used in new
Explanatory note: definition removed for ease of reading because it		bylaw.
relates to expired Part 3 Regulation of food businesses registered		
pursuant to the Food Hygiene Regulations 1974.		
	Registered means the process of registration under the Food Act 2014.	New bylaw definition improves clarity.
Safety and suitability has the meaning given by the Food Act 2014.		• Term not used in new
Explanatory note: As at 1 June 2014, the definition in Section 12 of		bylaw.
the Food Act 2014 provides that: "safety" means a condition in		
which food, in terms of its intended use, is unlikely to cause or lead		
to illness or injury to human life or public health. "Suitability"		
means that the composition, labelling, identification, and condition		
of the food are appropriate in terms of its intended use; but does		
not include matters of quality or presentation of the food that		

Existing Bylaw	Proposed Bylaw	Reasons
relate to a purely commercial decision by the person trading in the		İ
food. Food is unsuitable if it—		
(a) is in a condition that is offensive;		
(b) is damaged, deteriorated, or perished to the extent of		
affecting its reasonable intended use;		
(c) contains, or has attached to it or enclosed with it, any		
damaged, deteriorated, perished, or contaminated substance		
to the extent of affecting its reasonable intended use;		
(d) contains a biological or chemical agent, or other substance,		
that is foreign to the nature of the food and the presence of		
which would be unexpected and unreasonable in food		
prepared or packed for sale in accordance with good trade		
practice;		
(e) has packaging that is damaged, deteriorated, perished, or		
contaminated to the extent of affecting the food's reasonable		
intended use.		
Food is not unsafe or unsuitable merely because—		
(a) any part of the community objects to it on moral, ethical,		
cultural, spiritual, or religious grounds; or		
(b) any person objects to it because of personal preference; or		
(c) its consumption of inappropriate quantities may damage a		
person's health; or		
(d) its presence or consumption is unhealthy for any person who		
has an allergy or other personal health condition".		
Sale has the meaning given by the Food Act 2014.		Term not used in new
Explanatory note: As at 1 June 2014, the definition in Section 13 of		bylaw.
the Food Act 2014 states: "sale means—		
(a) selling food for processing and handling or for human		
consumption; and		
(b) includes reselling food for processing and handling or for		
human consumption; and		
(c) includes the following activities relating to food for human		
consumption;		
(i) offering food for sale or attempting to sell food, or		
receiving or having food in possession for sale, or exposing		

Existing Bylaw	Proposed Bylaw	Reasons
 Existing Bylaw food for sale, or sending or delivering food for sale, or causing or permitting food to be sold, offered for sale, or exposed for sale: (ii) bartering food; (iii) supplying food, together with any accommodation, service, or entertainment, as part of an inclusive charge; (iv) supplying food in exchange for payment or in relation to which payment is to be made in a shop, hotel, or restaurant, at a stall, in or on a craft or vehicle, or in any other place: (v) supplying food to an employee or other person in accordance with an employment agreement or an agreement for services; (vi) for the purpose of advertisement or to promote any trade or business, giving away food or, whether or not on payment of money, offering food as a prize or reward to the public; (vii) exporting food; (viii) every other method of disposition of food for valuable 	Proposed Bylaw	Reasons
 consideration; but (d) does not include— (i) exchanging food for food or other goods or services as part of a personal relationship between individuals that is not commercial in nature; or (ii) supplying food together with accommodation to a person residing at a private dwelling or farm in exchange for services or labour by the person; or (iii) supplying drinking water by network reticulation to the point of supply of any dwelling or commercial premises". 		
	Valid food safety information certificate means an unexpired certificate issued by council and used by the food business to which it was issued.	New bylaw definition improves clarity.
	Verified means the process of verification under the Food Act 2014.	New bylaw definition improves clarity.

Existing Bylaw	Proposed Bylaw	Reasons
 (2) A term or expression that is defined in the Food Act 2014 and Food Regulations 2015 and is used in this bylaw but not defined by this bylaw, has the meaning given by the legislation. <i>Explanatory note: consequential editorial amendment to clause</i> 5(2) to remove reference to Food Hygiene Regulations 1974 for ease of reading because it relates to expired Part 3. (3) Any explanatory notes and attachments are for information purposes only, but do not form part of this bylaw, and may be made, amended, revoked or replaced by the council at any time. (4) The Interpretation Act 1999 applies to this bylaw. 	 (2) A term or expression defined in the Food Act 2014 and used in this Bylaw has the same meaning as it has in that Act, unless defined differently in this Bylaw. (3) Related information does not form part of this Bylaw and may be inserted, changed or removed without any formality. (4) The Interpretation Act 1999 applies to this Bylaw. 	 New bylaw subclauses remove unnecessary detail to improve certainty.
Part 2	Part 2	
Grading of food businesses registered pursuant to the Food Act 2014	Display of food safety information certificates	
 6 Display of food safety grade certificates The council will assess the following food businesses that operate subject to a deemed or template Food Control Plan registered with the council to provide a grading for those businesses: the food retail sector where food businesses prepare or manufacture and sell food, and the food service sectors specified in Schedule 1 of the Food Act 2014. (2) The current food safety grade certificate issued by the council must be conspicuously displayed at the principal entrance to the place of food business in full and un-obscured view. The council may require an alternative display position in situations where the council deems it necessary to ensure that the grading certificate can be seen before a person enters the place of food business. (3) The current food safety grade certificate issued by the council must be displayed at every site where food is sold directly to the public, including food stalls and mobile shops. 	 6 Certain food businesses must display a food safety information certificate (1) The operator of a food business must display a valid food safety information certificate in a manner specified in clause 7 if that business – (a) operates under a Template Food Control Plan in the Food Act 2014; (b) directly serves the public; and (c) is registered and verified by council. 	 New bylaw clarifies that operators of food businesses are responsible for the display of food safety information certificates. New bylaw clarifies which food businesses are required to display a food safety information certificate. New bylaw provides related information for clarity about which food businesses are subject to this Bylaw. New bylaw provides Summary section at

Existing Bylaw	Proposed Bylaw	Reasons
 (4) Applications for re-grading must be made in writing and subject to the prescribed fee. (6) Clauses 6(1) to 6(5) do not apply to any food business: (a) that was operating prior to 1 March 2016, and that was not required to be registered by the council pursuant to the Food Hygiene Regulations 1974; or (b) that is established from 1 March 2016, and that would not have been required to be registered by the council pursuant to the Food Hygiene Regulations 1974; or (b) that is established from 1 March 2016, and that would not have been required to be registered by the council pursuant to the Food Hygiene Regulations 1974 had it been operating prior to 1 March 2016. Explanatory note: The Food Act 2014 introduces regulatory requirements for food sectors that were not subject to registration under the Food Hygiene Regulations 1974, such as businesses that sell food from marae, school tuckshops and work cafeterias. The grading requirements of this bylaw are not intended to apply to those businesses that would not have been subject to grading under the bylaw prior to 1 March 2016. (7) Notwithstanding Clause 6(6), the operator of any food business that would otherwise be exempt from grading may notify the council in writing that the food business elects to waive the exemption, in which case Clauses 6(1) to 6(5) will apply to that food business. Explanatory note: For further information on the Auckland Council Food Safety Grading System refer to Section 7 of Additional	 Related information about food businesses subject to this Bylaw The Food Act 2014 establishes a regulatory framework in which high-risk food businesses that operate only in Auckland (for example Auckland-only restaurants, bars, cafés and takeaways) must register and be verified by council high-risk food businesses with stores both in Auckland and other locations in New Zealand (for example fast food and supermarket chains) can register with the Ministry of Primary Industries and be verified by third-party verifiers (instead of council) medium to low risk food businesses must be registered and verified (for example bread bakeries, coffee carts and dairies or superettes) exempt and lower risk food businesses have a general responsibility to provide safe and suitable food (for example fundraisers, customary food at marae and farm gate sales) This Bylaw applies to all high-risk food businesses that operate in Auckland-only and any food chains that choose to register and be verified by council. This Bylaw does not apply to: high-risk food businesses that are not registered and verified by council because council does not hold the information necessary to administer the Eatsafe Auckland food grading scheme medium or lower risk food businesses due to their lower risk to public health. 	the beginning of the Bylaw to clarity the council food grading scheme and opportunity to opt-in to the Bylaw.
 Information to the Food Safety Bylaw 2013. 6 Display of food safety grade certificates (2) The current food safety grade certificate issued by the council must be conspicuously displayed at the principal entrance to the place of food business in full and un-obscured view. The council may require an alternative display position in situations where the council deems it necessary to ensure that the grading certificate can be seen before a person enters the place of food business. 	 Food safety information certificates must be displayed for specified durations and in specified locations (1) The operator of a food business specified in clause 6(1) must display a valid food safety information certificate – (a) no later than the first business open day after the business receives the certificate, until the date the certificate expires or a new certificate is issued, whichever occurs first; and (b) in one or more locations as specified in the below table; or (c) in any other location directed by council. 	 New bylaw clarifies duration and location of display of food safety information certificates depending on the type of food business site. New bylaw clarifies that a valid food safety information

Existing Bylaw		Proposed Bylaw	Reasons
(3) The current food safety grade certificate issued by the council must be displayed at every site where food is sold directly to	Food business site type	Food safety information certificate display location	certificate may be copied to display at
must be displayed at every site where food is sold directly to the public, including food stalls and mobile shops.	 Any physical sites¹- (i) used in connection with the food business; (ii) at which food is sold directly to the public; and (iii) that operate under the same Food Control Plan. 	 The certificate must be displayed in a manner that is clearly visible to the public (in order of preference) – (i) on all doors used by the public and clearly visible in the direction of entry; or if this is not possible (ii) on windows adjacent to doors in (i) and clearly visible in the direction of entry; or if this is not possible (iii) at the main counter; or if this is not possible (iv) on a wall behind the main counter; or if this is not possible (v) on any other external surface facing the public. 	multiple food business sites.
	Any online site ² – (i) related to the food business; and (ii) that the business has control over.	An image of the certificate must be clearly visible on the food business homepage or similar landing page or screen.	
	food stall, inclu ² For example a (2) The operator of th information certifi	ny building, structure or similar site, food truck, Iding restaurant, café, takeaway. website, app, social media or similar medium. e food business may copy a valid food safety cate for the purposes of complying with clause	
 6 Display of food safety grade certificates (5) The grading certificate will remain the property of the council and may be withdrawn and removed by the council if the performance of the food business falls below the grading standard prescribed by the council. 	(1) Food safety inform the property of co	food business must not display an invalid food	New bylaw clarifies that food safety information certificates (including

Existing Bylaw	Proposed Bylaw	Reasons
		 any copies) remain property of council. New bylaw clarifies that an invalid food safety information certificate must not be displayed.
Part 3 Regulation of food businesses registered pursuant to the Food Hygiene Regulations 1974 [Expired]		
Image: The second se		Bylaw clause unnecessary in new bylaw.
8 Training of staff at food premises [Expired] Explanatory note: clause 8 expired as all food businesses now regulated under the Food Act 2014.		Bylaw clause unnecessary in new bylaw.
9 Food stalls and mobile food shops [Expired] Explanatory note: clause 9 expired as all food businesses now regulated under the Food Act 2014.		Bylaw clause unnecessary in new bylaw
Part 4 Enforcement, offences and penalties	Part 3 Enforcement powers, offences and penalties	
 10 Non-compliance with bylaw (1) The council may use its powers under the Health Act 1956 and the Local Government Act 2002 to enforce this bylaw. 	 9 Council can use statutory powers and other methods to enforce this Bylaw (1) Council may use its powers under the Local Government Act 2002 and <u>Health Act 1956</u> or its powers as a service provider to enforce this Bylaw. 	 New bylaw clarifies enforcement powers under the Local Government Act 2002 and the Health Act 1956. New bylaw provides related information for clarity.

Existing Bylaw	Proposed Bylaw	Reasons
 11 Offences and penalties A person who fails to comply with this bylaw commits an offence against Section 239 of the Local Government Act 2002 and is liable on conviction to the penalties set out in Section 242(4) of the Local Government Act 2002. 	 Related information about powers Relevant enforcement powers under the Local Government Act 2002 (as reprinted on 1 July 2018) include court injunction (section 162), powers of search and seizure (sections 164, 165, 166, 167, 168), powers of entry (sections 171, 172, 173), and power to request name and address (section 178). Relevant enforcement powers under the Health Act 1956 (as reprinted on 2 March 2018) include court orders (section 33) and powers of entry and inspection (section 128). Council can also use other methods to encourage compliance, for example providing advice, information or warnings. A person can be penalised for not complying with this Bylaw A person who fails to comply with Part 2 of this Bylaw commits an offence and is liable to a penalty under the Local Government Act 2002 or the Health Act 1956. Related information about penalties A person who is convicted of an offence against a bylaw is liable to a fine not exceeding \$20,000 under section 242 of the Local Government Act 2002 (as reprinted on 1 July 2018) or a fine not exceeding \$500 and a further \$50 per day for a continuing offence under section 66 of the Health Act 1956 (as reprinted on 2 July 2018). 	 New bylaw clarifies penalties for non- compliance under the Local Government Act 2002 and Health Act 1956. New bylaw provides related information for clarity.
	Part 4 Savings and transitional provisions	
	 Existing inquiries to be completed under the Food Safety Bylaw 2013 Any compliance or enforcement action by council under the Whakapai kai 2013, Auckland Council Food Safety Bylaw 2013 that was not completed before the date this Bylaw commences, will continue to be actioned under that bylaw as if it were still in force and as if this Bylaw had not been made. 	 New bylaw clarifies that existing compliance or enforcement action by council will be completed under the Food Safety Bylaw 2013 as if it were still in force.



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